

2678 Mexeye Loop • Coos Bay, OR 97420

March 31, 2021

Mr. Eugene Hairston
Davis-Bacon & Labor Standards Officer
U.S. Department of Housing and Urban Development
Office of Davis-Bacon & Labor Standards, DBLS
909 First Avenue, Suite 200
Seattle, WA 98104-1000

Subject: Response to Federal Labor Standards Monitoring Report Finding1

Dear Mr. Hairston:

As required by the DBLS Federal Labor Standards Monitoring Report issued March 2, 2021, the Coquille Indian Housing Authority (CIHA) has taken corrective actions to remedy Finding 1 – Employee Interviews. Below are the corrective actions listed in the Report (in bold), followed by CIHA's response (in blue):

1. Review HUD Handbook 1344.1, REV-2, CHG-1, CHP5-8, C (1-6); 8-8 (A) 5&6; 8-14 (B) 1&2; for guidance for conducting on-site or mail-out interviews;

CIHA Labor Standards Officer (LSO) Deputy Director Lyman Meade, Administrative Services Coordinator Debbie Dennis, and I have reviewed *HUD Handbook 1344.1*, *Rev 2* in its entirety. The handbook has been made readily available for quick reference in CIHA work areas and offices.

2. Review HUD's Labor Relations Desk Guide, "Making Davis-Bacon Work – A Practical Guide for States, Indian Tribes, and Local Agencies". Use this guide as a compliment for guidance and instruction in addition to HUD Handbook 1344.1, Rev-2, Federal Labor Standards in HUD Programs;

CIHA LSO Deputy Director Lyman Meade, Administrative Services Coordinator Debbie Dennis, and I have thoroughly reviewed *HUD's Labor Relations Desk Guide* and *Making Davis-Bacon Work – A Practical Guide for States, Indian Tribes, and Local Agencies*. Both are readily available for quick reference in CIHA work areas and offices along with *HUD Handbook 1344.1, Rev 2*.

3. Create a project review checklist to establish policies and procedures for employee interviews and use it as a monitoring review guide for Davis-Bacon & HUD Determined

wage rate activities. Submit a copy of the checklist to this office and follow up with a conference call to discuss your plan of action.

CIHA has begun to use the Federal Labor Standards Compliance – Davis-Bacon and Related Acts (DBRA) Checklist for contracts over \$2,000 made available by HUD DBLS as a best practice. CIHA has developed and is using a similar checklist for HUD Determined maintenance wage rate activities. Copies of both checklists are attached.

4. Conduct on-site or mail-out interviews on all active/open projects missing interviews and compare it to the respective employer's corresponding records; the results of the comparison, including all discrepancies, shall be noted in the space provided for the payroll examiner's comments; the payroll examiner shall sign and date each HUD-11 at the completion of each comparison; and if there is evidence of discrepancies and underpayments; then it must be brought to the employers attention to be resolved; and report the results to the HUD Davis-Bacon & Labor Standards Office in writing and follow up with a conference call;

All active/open and completed projects for FY 2021 have been reviewed to determine that employee interviews have been conducted and results compared to certified payrolls. Examination found no exceptions or discrepancies.

In addition to reviewing current projects, diligent efforts have been made to remedy the missing employee interviews noted in the monitoring review.

- 801 Miluk Drive Water Collection Tank Installation Project A HUD-11 form (attached) has been prepared for the self-employed owner/operator of Stacy Plumbing and Mechanical in accordance with the instructions provided in Labor Standards and Enforcement Letter No. LR-96-01.
- 2646 Fourplex Painting Upgrade Project Staff conducted extensive research to locate Elite Painting's former employee for interview. Contact attempts were made by calling the employee's last known telephone number, by email to multiple potential email addresses, and by mailing to multiple potential physical addresses. All efforts to date have been unsuccessful. Record of CIHA's attempts to make contact are attached for reference.
- 5. Prepare a Corrective Action Plan (CAP) after the Agency's receipt of the Final remote monitoring report. The plan should be sent to my attention and should detail:
 - Determination of root cause;
 - Description of proposed corrective action to address root cause(s);
 - Application of a preventative action to prevent future recurrence of the problem or related issue;
 - The date action is expected to be completed and, current status of the action item.

Please see Corrective Action Plan attached.

Letter to Eugene Hairston, HUD DBLS Officer, Seattle Region March 31, 2021 Page 3 of 3

6. Finally, CIHA will send its designated labor standards officer and staff to attend future Davis-Bacon / Federal labor standards training in Fiscal year 2021.

CIHA LSO Deputy Director Lyman Meade, Administrative Services Coordinator Debbie Dennis, and I attended the HUD Federal Labor Standards – Davis Bacon 101/DOL Prevailing Wage Rate & Section 3 Training webinar held March 8, 2021. Staff will attend additional trainings offered in the future.

I would like to schedule a conference call at your earliest convenience to review the corrective actions that CIHA has taken and discuss any further recommendations you may have to strengthen CIHA's compliance with HUD DBLS requirements.

Sincerely,

Anne F. Cook

Executive Director

ane F. Cook

Federal Labor Standards Compliance – Davis-Bacon and Related Acts (DBRA) Checklist PUBLIC HOUSING, TRIBALLY DESIGNATED HOUSING ENTITY, TRIBAL HOUSING PROGRAM ADMINISTERING NAHASDA, NHHL and COMMUNITY DEVELOPMENT PROGRAMS

Davis-Bacon and Related Acts applicable for contracts over \$2,000

Proje	ct Name/Number: Contract Dollar Amount:
()	Prepare bid/contract documents
()	Obtain Davis-Bacon Wage Rate https://beta.sam.gov/ - Date:
()	Federal Labor Standard Provisions (check one that applies)
(—— <i>)</i>	https://www.hud.gov/program_offices/administration/hudclips/forms
	PIH-HUD-5370 EZ(Contracts \$2,000 - \$100,000) HUD-5370 (Contracts over \$100,000)
	CPD-HUD-4010(Contracts over \$2,000)
()	10 days prior to bid opening check wage determinations for any modifications
()	() If there is a modification notify all bidders of change or document reason for non-notification
	Notification date:
	() Sign contract within 90 days of bid opening. If not, obtain new wage decision
	Contract signature date:
	() For additional wage rates email HUD-4230A to DOL at
	· ·
	whd-cbaconformance incoming@dol.gov
	https://www.hud.gov/program_offices/administration/hudclips/forms/hud4
	Date emailed: Date DOL response received:
	() Verify contractor eligibility at www.sam.gov (prior to contact execution & print result for projec
	file)
()	(_) Debarred (_) Not Debarred Date:
()	Provide contractor training – Date: Handouts : () Wage Decision
	() Applicable Federal Labor Standards Provisions
	() Contractor Guide Book
	() Explain additional classification process for trades missing from wage decision
	() Other items local contracting agency wants to add to contractor packet
()	Employees Rights under the Davis-Bacon Act poster (take picture of postings on site to include in project file)
	English: http://www.dol.gov/whd/regs/compliance/posters/fedprojc.pdf
	Spanish: http://www.dol.gov/whd/regs/compliance/posters/davispan.pdf
()	Date posted on job site:
()	Conduct weekly or monthly (determined on the duration of project) on-site interviews using HUD-11 Date: Date: Date: Date: Date:
()	Receive weekly payrolls; identify conduct payroll reviews; identify deficiencies; compare payrolls to
()	Employee Interviews (HUD-11);
	When required, obtain supporting documentation to verify apprenticeship status, J/A ratio, apprentice percentage of
	pay, and employee signed deduction authorization forms for other deductions identified on the certified payrolls.
	Follow-up required:
()	Resolve all discrepancies, including overtime payments. If required, send questionnaires, using
	HUD Form 4730, to workers to verify pay data. Follow-up required:
	DBLS Forms: https://www.hud.gov/program_offices/administration/hudclips/forms

Federal Labor Standards Compliance

HUD Routine and Non-Routine Maintenance Checklist

Project Name/Number:		Dollar Amount:				
Contractor Name:		Phone #				
	Prepare bid/contract documents □ R	FP □ RFQ	□ PO			
	Determine Routine or Non-Routine Ma	ntenance				
	☐ Routine☐ Non-Routine					
	Federal Labor Standards Provision HUD-5370-C for Non-construction (check applicable sections) https://www.hud.gov/sites/documents/DOC 12588.PDF Section 1 With or Without Maintenance Work Section 2 With Maintenance Work					
	Verify contractor eligibility at www.sam.gov Date checked Debarred , not eligible Debarred					
	Wage Decision HUD-52158 or equivalent Date posted					
	Additional classification needed? ☐ Yes ☐ No					
	Employee Interviews HUD-11 Date Date Date Follow-up required					
	Resolve all discrepancies, including ove questionnaires, using HUD Form 4730, https://www.hud.gov/sites/dfiles/OCH	to workers to	verify pay data.	send		
	Follow-up required					
	Oregon CCB (if applicable)	D	ate checked			
	Certificate of Insurance Expires					
	Background checks Date completed					
	Project Start Date	Proiect	End Date			

Record of Employee Interview

U.S. Department of Housing and Urban Development Office of Labor Relations

OMB Approval No. 2501-0009 (exp.01/31/2021)

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. This agency may not collect this information, and you are not required to complete this form, unless it displays a currently valid OMB control number. The information is collected to ensure compliance with the Federal labor standards by recording interviews with construction workers. The information collected will assist HUD in the conduct of compliance monitoring; the information will be used to test the veracity of certified payroll reports submitted by the employer. Sensitive Information. The information collected on this form is considered sensitive and is protected by the Privacy Act. The Privacy Act requires that these records be maintained with appropriate administrative, technical, and physical safeguards to ensure their security and confidentiality. In addition, these records should be protected against any anticipated threats or hazards to their security or integrity that could result in substantial harm, embarrassment, inconvenience, or unfairness to any individual on whom the information is maintained. The information collected herein is voluntary, and any information provided shall be kept confidential.

1a. Project Name			2a. Employee Name				
Water Collection Ta	ank Installation		Rayce Stacey				
1b. Project Number			2b. Employee Phone Number (including area code)				
•			541-290-9687				
1c. Contractor or Sub				2c. Employee Home Address & Zip Code			
Stacey Plumbing and Mechanical Co			1349 Highland Avenue, Coos Bay, OR 97420 2d. Verification of identification? Yes No No				
3a. How long on this job?	3b. Last date on this job before today?	3c. No. of hours last day on this job?	4a. Hourly rate of pay?	4b. Fringe Benefits?	4c. Pay stub?		
•			** See remarks	Vacation Yes No 🗸	Yes No 🗸		
2 days	6/5/18 & 6/6/18	4 hrs each day		Medical Yes No			
F. Varmiali desification	in (a) (lint all)			Pension Yes No 🗹			
5. Your job classificati Plumber	ion(s) (list all) continue	on a separate sneet if ne	ecessary				
6. Your duties							
• • • •	s, pipes, and pressu	re tank for pump					
7. Tools or equipment	used						
Hand tools, pipe cu	utters, insulation						
8. Are you an apprenti 9. Are you paid for all I 12a. Employee Signal 13. Duties observed by	hours worked?	11. Have you e		hours worked in excess of 40 in a wee			
	•						
	ng and pump to rain	water collection tank	<u></u>				
14. Remarks							
Total cost \$3580 le	ess materials <\$890>	> = \$2690 / 8 (2 days	s x 4 hrs./day per WOs	3581 & 3582) = \$336.25/hr. e	ffective wage rate		
15a. Interviewer name	e (please print)	15b. Si	ignature of Interviewer	15c. Date of inter	view		
N/A N/A		N/A					
Payroll Exami	nation			<u>.</u>			
16. Remarks							
	e calculation indicate 4, mod 4 was excee		e requirement of \$ 27.3	32 + \$9.86 fringe required by G	General Decision		
17a. Signature of Pa	yroll Examiner		17b. Date				
Deboral L Dennis			03/09/21				
Previous editions are of	osolete		•		Form HUD-11 (02/2019)		

roundoubs

Subject

Mail delivery failed: returning message to sender

From Mail Delivery System <Mailer-Daemon@cp.mydfn.net>

To <debbiedennis@coquilleiha.org>

Date 2021-03-08 17:41

Part 3.eml (~4 KB)

This message was created automatically by mail delivery software.

A message that you sent could not be delivered to one or more of its recipients. This is a permanent error. The following address(es) failed:

jeffreyheilbronn@yahoo.com

host mta7.am0.yahoodns.net [67.195.204.73]

SMTP error from remote mail server after end of data:

554 30 Sorry, your message to jeffreyheilbronn@yahoo.com cannot be delivered. This mailbox is disabled (554.30).

Reporting-MTA: dns; cp.mydfn.net

Action: failed

Final-Recipient: rfc822; jeffreyheilbronn@yahoo.com

Status: 5.0.0

Remote-MTA: dns; mta7.am0.yahoodns.net

Diagnostic-Code: smtp; 554 30 Sorry, your message to jeffreyheilbronn@yahoo.com cannot be delivered. This mailbox is disabled (554.30).

Subject Coquille Indian Housing Authority

From Debbie Dennis <debbiedennis@coquilleiha.org>

To <jeffreyheilbronn@yahoo.com>

Date 2021-03-08 16:01

Good afternoon Jeff - I am Debbie with the Coquille Indian Housing Authority in Coos Bay. In September and October 2019 you were listed as one of the employees of Elite Painting that painted one of our fourplexes out here on Tribal Lands.

While you were here, one of our staff should have completed an employee interview with you so that we could assure that you were being paid the Davis Bacon wage rates required by HUD, that you were paid for all hours worked at the correct wage classification, and that you were not asked to return any of your pay. That interview did not occur and HUD has performed monitoring of our programs and is asking us to complete the interview at this time.

WE WOULD BE HAPPY TO PAY YOU FOR YOUR TIME THAT THIS INTERVIEW TAKES.

Please give me a call at 541-404-1339 at your earliest convenience to conduct the interview and arrange payment to you.

Thank you,

Debbie Dennis Administrative Services Coordinator

Coquille Indian Housing Authority

Subject

Mail delivery failed: returning message to sender

From Mail Delivery System <Mailer-Daemon@cp.mydfn.net>

To <debbiedennis@coquilleiha.org>

Date 2021-03-08 15:56



• Part 3.eml (~4 KB)

This message was created automatically by mail delivery software.

A message that you sent could not be delivered to one or more of its recipients. This is a permanent error. The following address(es) failed:

jeffheilbronn@yahoo.com

host mta5.am0.yahoodns.net [67.195.204.79] SMTP error from remote mail server after end of data: 552 1 Requested mail action aborted, mailbox not found

Reporting-MTA: dns; cp.mydfn.net

Action: failed

Final-Recipient: rfc822; jeffheilbronn@yahoo.com

Status: 5.0.0

Remote-MTA: dns; mta5.am0.yahoodns.net

Diagnostic-Code: smtp; 552 1 Requested mail action aborted, mailbox not found

Subject Coquille Indian Housing Authority

From

Debbie Dennis <debbiedennis@coquilleiha.org>

To

<jeffheilbronn@yahoo.com>

Date

2021-03-08 15:56

Good afternoon Jeff - I am Debbie with the Coquille Indian Housing Authority in Coos Bay. In September and October 2019 you were listed as one of the employees of Elite Painting that painted one of our fourplexes out here on Tribal Lands.

While you were here, one of our staff should have completed an employee interview with you so that we could assure that you were being paid the Davis Bacon wage rates required by HUD, that you were paid for all hours worked at the correct wage classification, and that you were not asked to return any of your pay. That interview did not occur and HUD has performed monitoring of our programs and is asking us to complete the interview at this time.

WE WOULD BE HAPPY TO PAY YOU FOR YOUR TIME THAT THIS INTERVIEW TAKES.

Please give me a call at 541-404-1339 at your earliest convenience to conduct the interview and arrange payment to you.

Thank you,

Debbie Dennis Administrative Services Coordinator

Coquille Indian Housing Authority

roundoubs

From

Subject Mail delivery failed: returning message to sender Mail Delivery System <Mailer-Daemon@cp.mydfn.net>

To <debbiedennis@coquilleiha.org>

Date 2021-03-08 15:59

Part 3.eml (~4 KB)

This message was created automatically by mail delivery software.

A message that you sent could not be delivered to one or more of its recipients. This is a permanent error. The following address(es) failed:

≰jeffheilbron@yahoo.com

host mta6.am0.yahoodns.net [67.195.228.111] SMTP error from remote mail server after end of data: 552 1 Requested mail action aborted, mailbox not found

Reporting-MTA: dns; cp.mydfn.net

Action: failed

Final-Recipient: rfc822; jeffheilbron@yahoo.com

Status: 5.0.0

Remote-MTA: dns; mta6.am0.yahoodns.net

Diagnostic-Code: smtp; 552 1 Requested mail action aborted, mailbox not found

Subject Coquille Indian Housing Authority

From Debbie Dennis <debbiedennis@coquilleiha.org>

To <jeffheilbron@yahoo.com>

Date 2021-03-08 15:58

Good afternoon Jeff - I am Debbie with the Coquille Indian Housing Authority in Coos Bay. In September and October 2019 you were listed as one of the employees of Elite Painting that painted one of our fourplexes out here on Tribal Lands.

While you were here, one of our staff should have completed an employee interview with you so that we could assure that you were being paid the Davis Bacon wage rates required by HUD, that you were paid for all hours worked at the correct wage classification, and that you were not asked to return any of your pay. That interview did not occur and HUD has performed monitoring of our programs and is asking us to complete the interview at this time.

WE WOULD BE HAPPY TO PAY YOU FOR YOUR TIME THAT THIS INTERVIEW TAKES.

Please give me a call at 541-404-1339 at your earliest convenience to conduct the interview and arrange payment to you.

Thank you,

Debbie Dennis Administrative Services Coordinator

Coquille Indian Housing Authority



2678 Mexeye Loop • Coos Bay, OR 97420

March 9, 2021

Jeffrey Heilbronn 2490 N. 16th Street Coos Bay, OR 97420

RE: Employee Interview for work performed on Coquille Tribal Lands

Dear Mr. Heilbronn:

Back in September and October 2019, Elite Painting company painted one of our fourplex units here on Coquille Tribal Lands. You were listed on their certified payroll as one of the employees performing that work.

While you were here, one of our staff should have completed an employee interview with you in order for us to assure that you had been paid the Davis Bacon wage rates required by HUD, that you were paid for all hours worked at the correct wage classification, and that you were not asked to return any of your pay to your employer. That interview did not take place and HUD is requesting that we complete the interview at this time.

CIHA would be willing to pay you for one hour of your time at that same Davis Bacon wage rate for the quick phone interview.

Please give me a call at (541) 404-1339 at your earliest convenience to conduct the interview and arrange for payment to you. Alternatively you may call Lyman Meade, Deputy Director or stop by the CIHA office, if that is more convenient for you.

If you have any questions, please do not hesitate to give me a call.

Respectfully,

Debbie Dennis

Administrative Services Coordinator



2678 Mexeye Loop • Coos Bay, OR 97420

March 9, 2021

Jeffrey Heilbronn 1800 S. 28th Ct. #47 Coos Bay, OR 97420

RE: Employee Interview for work performed on Coquille Tribal Lands

Dear Mr. Heilbronn:

Back in September and October 2019, Elite Painting company painted one of our fourplex units here on Coquille Tribal Lands. You were listed on their certified payroll as one of the employees performing that work.

While you were here, one of our staff should have completed an employee interview with you in order for us to assure that you had been paid the Davis Bacon wage rates required by HUD, that you were paid for all hours worked at the correct wage classification, and that you were not asked to return any of your pay to your employer. That interview did not take place and HUD is requesting that we complete the interview at this time.

CIHA would be willing to pay you for one hour of your time at that same Davis Bacon wage rate for the quick phone interview.

Please give me a call at (541) 404-1339 at your earliest convenience to conduct the interview and arrange for payment to you. Alternatively you may call Lyman Meade, Deputy Director or stop by the CIHA office, if that is more convenient for you.

If you have any questions, please do not hesitate to give me a call.

Respectfully,

Debbie Dennis

Administrative Services Coordinator

Millie Donne



2678 Mexeye Loop • Coos Bay, OR 97420

March 9, 2021

Jeffrey Heilbronn 140 Market Avenue #4 Coos Bay, OR 97420

RE: Employee Interview for work performed on Coquille Tribal Lands

Dear Mr. Heilbronn:

Back in September and October 2019, Elite Painting company painted one of our fourplex units here on Coquille Tribal Lands. You were listed on their certified payroll as one of the employees performing that work.

While you were here, one of our staff should have completed an employee interview with you in order for us to assure that you had been paid the Davis Bacon wage rates required by HUD, that you were paid for all hours worked at the correct wage classification, and that you were not asked to return any of your pay to your employer. That interview did not take place and HUD is requesting that we complete the interview at this time.

CIHA would be willing to pay you for one hour of your time at that same Davis Bacon wage rate for the quick phone interview.

Please give me a call at (541) 404-1339 at your earliest convenience to conduct the interview and arrange for payment to you. Alternatively you may call Lyman Meade, Deputy Director or stop by the CIHA office, if that is more convenient for you.

If you have any questions, please do not hesitate to give me a call.

Respectfully,

Debbie Dennis

Administrative Services Coordinator

Jellie Hinnes

Return Service Requested

No forwarding, only return. New address notification provided.

Mailpiece returned with new address or reason for nondelivery attached.

No Appropriate single-piece charge. First-Class Mail or Priority Mail price charged.

Return postage charged at appropriate single-piece price. 3



COQUILLE 75 N BIRCH ST COQUILLE, OR 97423-1287 (800)275-8777

03/09/2021	10007275~	11:31 AM	
Product	Qty	Unit Price	Price
Love 2021	3	\$0.55	\$1.65
Grand Total:		* ** *** *** *** *** *** ***	\$1.65
Cash	and the set was the set with the set of	* 27 Or See 1 * 100 May 140 May 14	\$1.65

AM Vour Mail

Coquille Indian Housing Authority 2678 Mexeye Loop Cocs Bay, OR 97420



RETURN SERVICE REQUESTED

Jeffrey Heilbronn 140 Market Avenue #4 Coos Bay, OR 97420

Coquille Indian Housing Authority 2678 Mexeye Loop Coos Bay, OR 97420



RETURN SERVICE REQUESTED

Jeffrey Heilbronn 1800 S. 28th Ct. #47 Coos Bay, OR 97420

Coquille Indian Housing Authority 2678 Mexeye Loop Coos Bay, OR 97420



RETURN SERVICE REQUESTED

Jeffrey Heilbronn 2490 N. 16th Street Coos Bay, OR 97420 Coquille Indian Housing Authority 2678 Mexeye Loop Coos Bay, OR 97420

EUGENE OR 974

9 MAR 2021 PM 3

NIXIE

8883/13/21

RETURN SERVICE REQUESTED

Jeffrey Heilbronn 140 Market Avenue #4

Coos Bay, OR 97420

STED return Sender 1 not at this address

MAR 1 8 2021

RECEIVED

COQUILLE INDIAN HOUSING AUTHORITY

NMR

2021 Federal Labor Standards Monitoring Report FINDING 1 Employee Interviews

Corrective Action Plan

Determination of Root Cause

- The staff member assigned the task of conducting employee interviews was on vacation and no staff covered that activity while he was gone.
- HUD-11 form not used for all employee interviews

• Description of proposed corrective action to address root cause(s)

- Three staff members are now assigned to conduct employee interviews so that there is always someone available to cover that task.
- All employee interviews will be conducted and documented using only the HUD-11 form.

Application of a preventative action to prevent future recurrence of the problem or related issue

- An abbreviated checklist will be added to CIHA's purchase order form to ensure HUD DBLS and other compliance and documentation requirements are clearly identified.
- Staff will use HUD's Federal Labor Standards Compliance Davis-Bacon and Related Acts (DBRA) Checklist and CIHA's Federal Labor Standards Compliance – Routine & Non-Routine Maintenance Checklist for HUD Determined wage rate activities.
- A separate labor file will be maintained for each project that requires Davis-Bacon or HUD Determined prevailing wage rates.
- If appropriate, work orders will be assigned to ensure completion of employee interviews.
- CIHA's LSO or their designee will review each labor file prior to releasing payment to the contractor to ensure all necessary documentation is complete.

• The date action is expected to be completed and, current status of the action item.

Work is complete.

March 31, 2020 Page 1 of 1